

## Message Text

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PAGE 01 PANAMA 00566 271512Z  
ACTION SAB-01

INFO OCT-01 SS-14 ISO-00 ARA-10 H-01 L-01 /028 W  
-----057787 271520Z /46

P 262222Z JAN 78  
FM AMEMBASSY PANAMA  
TO SECSTATE WASHDC PRIORITY 5430

C O N F I D E N T I A L PANAMA 0566

LIMDIS

FOR S/AB - AMBASSADOR POPPER

FOR H - AMBLER MOSS

FOR ARA/PAN - JAMES HAAHR

FROM AMBASSADOR JORDEN

E.O. 11652: GDS  
TAGS: PN, PEPR  
SUBJECT: SFRC STAFF "UNDERSTANDINGS" ON PANAMA TREATIES

REF: STATE 21074

1. I SEE NO PROBLEM WITH THE PROPOSED UNDERSTANDINGS IN  
PARAS 2 AND 3 OF REFTEL. HOWEVER, I THINK THAT THE ONE  
IN PARA 4 WOULD BE HIGHLY OBJECTIONABLE TO PANAMA. IN THE  
FIRST PLACE, IT DIRECTLY CONTRADICTS THE LANGUAGE IN  
ARTICLE XII, PARAGRAPH 2 (B) OF THE PANAMA CANAL TREATY  
WHICH STATES THAT THE US "SHALL NOT REPEAT NOT NEGOTIATE"  
WITH OTHER STATES FOR SEA LEVEL CANAL RIGHTS. IF THE US  
SHOULD INSIST ON THIS UNDERSTANDING, IT IS QUITE LIKELY  
THAT THE PANAMANIAN WILL INSIST ON AN UNDERSTANDING THAT  
THEY MAY NEGOTIATE WITH OTHER STATES ON CONSTRUCTIONS OF A  
SEA LEVEL CANAL. IN OTHER WORDS, PANDORA'S

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BOX IS OPENED. MORE TO THE POINT, I DO NOT SEE  
WHAT WE GAIN BY THIS UNDERSTANDING. ABILITY TO  
NEGOTIATE BUT NOT TO CONCLUDE AN AGREEMENT IS NOT  
VERY USEFUL, AS FAR AS I CAN SEE.  
JORDEN

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NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, CANALS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 26 jan 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978PANAMA00566  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780041-0048  
**Format:** TEL  
**From:** PANAMA  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780119/aaaaaqce.tel  
**Line Count:** 60  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 6a3a09e0-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SAB  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** LIMDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** LIMDIS  
**Reference:** 78 STATE 21074  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 19 jul 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3708699  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SFRC STAFF \"UNDERSTANDINGS\" ON PANAMA TREATIES  
**TAGS:** PEPR, PN, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/6a3a09e0-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
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